

FRCM CHAPTER 2: RADIOLOGICAL STANDARDS

Revision History

Author	Description of Change	Revision Date
M. Quinn	<ul style="list-style-type: none">• Clarified dose terminology throughout.• Clarified RCO responsibility for posting areas.• Added Article 221 Personnel Contamination Control• Removed entry control requirements from Article 3. Entry control requirements will be added to a concurrent update to Chapter 3.• Added Article 237 for posting of Radiological Buffer Areas• Updated Article 241 to be consistent with DOE O458.1 requirements.• Removed Article 242 for inclusion in appropriate ESH procedure.	March 2022
J. D. Cossairt	<ul style="list-style-type: none">• Revised Article 236 to incorporate existing practice related to the posting of interlocked radiation enclosures for which personnel access with the beam enabled is prohibited and excluded by the Radiation Safety Interlock System.	January 2018
J. D. Cossairt	<ul style="list-style-type: none">• Updated Article 242 to implement iTrack item 94532 of Tripartite Assessment on “Experiment Decontamination and Decommissioning” (iTrack Review # 44929)	April 2017
J. D. Cossairt	<ul style="list-style-type: none">• Language pertaining to the DOE approval authority levels for Accelerator Safety Envelopes related to accidental doses potentially exceeding 1 rem does not match that stated in DOE O420.2C. Corrected App. 2C to match wording of the Order.	February 2017
J. D. Cossairt	<ul style="list-style-type: none">• Updated to reflect Fermilab-wide ESH&Q reorganization.• Added a requirement for SRSO approval of doses over 10 mrem in a year to persons under the age of 18 years.	July 2016
J. D. Cossairt	<ul style="list-style-type: none">• Editorial changes to reflect ESH&Q organization changes.	July 2015
J. D. Cossairt	<ul style="list-style-type: none">• Modify Article 231.4 to better clarify requirements pertaining to outdoor radiological postings.• Modify Article 236 to clarify Fermilab’s approach to the posting of accelerator/beamline enclosures.	February 2015

J. D. Cossairt	<ul style="list-style-type: none">• Correct the first sentence of Article 231 to refer to Chapter 3, Part 3, not Chapter 3, Part 1.• Add Article 231.4.j to implement a DOE-FSO suggestion.• Modify Article 232.3 to incorporate clarifications proposed by the Radiation Safety Subcommittee• Modify Article 234.9 for consistency with the November 2012 revision to Article 312.• Modify Article 236.2 to incorporate the methodology for including machine controls in the determination of maximum dose to an individual.• Add Appendix 2C now referenced in Article 236.2.	November 2012
J. D. Cossairt	<ul style="list-style-type: none">• Modify Article 214 to insert a cross reference to the design goals of Article 811 to improve consistency with the requirements of 10 CFR 835.1002(b).	December 2011
J. D. Cossairt	<ul style="list-style-type: none">• Incorporate suggestions made since the last revision.• Provide clarification concerning accidental beam loss criteria.• Improve cross-referencing to FRCM Chapter 8 concerning accelerator radiation shielding assessments.	August 2011

10	CHAPTER 2 RADIOLOGICAL STANDARDS	
11	Table of Contents	
12	RADIOLOGICAL STANDARDS	1
13	PART 1 DOSE LIMITS AND ADMINISTRATIVE GOAL.....	4
14	211 Dose Limits	4
15	Table 2-1 Summary of Dose Limits	6
16	212 Dose Limits for Visitors, Individuals Under 18 Years of Age, and Members of the Public	
17	7
18	213 Embryo/Fetus Dose Limits.....	7
19	214 Administrative Goals.....	7
20	215 Special Control Levels	8
21	PART 2 CONTAMINATION CONTROL AND CONTROL LEVELS.....	9
22	221 Personnel Contamination Control	9
23	222 Contamination Control Levels	9
24	223 Airborne Radioactivity Control Levels	10
25	Table 2-2 Summary of Contamination Values ¹	11
26	PART 3 POSTING	12
27	231 Posting Requirements.....	12
28	232 Posting Controlled Areas.....	13
29	233 Areas Containing Radioactive Materials.....	14
30	234 Posting Radiation Areas for Beam-Off Conditions.....	15
31	Table 2-3 Criteria for Posting Radiation Areas.....	15
32	Table 2-4 Occupancy Time per week Labels Used in Accelerator and Beamline	
33	Enclosures	16
34	235 Posting Contamination, High Contamination and Airborne Radioactivity Areas	16
35	Table 2-5 Criteria for Posting Contamination, High Contamination and Airborne	
36	Radioactivity Areas	17
37	236 Posting Requirements for Accelerator/Beamline Areas for Prompt Radiation.....	17
38	Table 2-6 Control of Accessible Accelerator/Beamline Areas for Prompt Radiation Under	
39	Normal Operating Conditions (refer to Article 236.2(b))	20
40	Table 2-7 Control of Accessible Accelerator/Beamline Areas for Prompt Radiation Under	
41	Accident Conditions When It is Likely that the Maximum Dose Can Be Delivered	
42	(See Article 236.2b for more details)	21
43	237 Posting Radiological Buffer Areas.....	21
44	PART 4 RELEASE CERTIFICATION PROGRAM FOR FACILITIES CONTAINING	
45	RADIOACTIVE MATERIALS.....	23
46	241 Release Procedures.....	23
47	Appendix 2A: Weighting Factors for Organs and Tissues	25
48	Appendix 2B: Non-Uniform Exposure of the Skin	26
49	Appendix 2C: Protocol for Use of Machine Controls to Limit Dose Due to Prompt Radiation	
50	Hazards in Support of Article 236	27

- 51
52 **PART 1 DOSE LIMITS AND ADMINISTRATIVE GOAL**
53
54 **211 Dose Limits**
55
56 1. A worker who is not classified as a radiological worker shall not be allowed to routinely receive
57 an effective dose of greater than 100 mrem in a year.
58
59 2. Dose limits provided in Table 2-1 shall not be exceeded by individuals. For purposes of compliance
60 with this document, effective dose equivalent to the whole body may be used as effective
61 equivalent dose for external exposures. All occupational exposure received during the current
62 year, with the notable exceptions of Emergency Exposures (Article 922), Planned Special
63 Exposures (Article 921), and the Non-Uniform Irradiation of the Skin over areas of less than 10
64 cm² (Appendix 2B), shall be included when demonstrating compliance with the Table 2-1 limits.
65 Further information as to the definitions of dosimetric terms is found in the Glossary and Chapter
66 8 of this Manual.
67
68 3. Radiological workers from DOE or other DOE contractor facilities may receive occupational
69 exposure as a radiological worker if they fulfill the requirements stated in Article 612.2 and, if
70 possible, provide a record of the total radiation dose received during the current calendar year and
71 previous accumulated lifetime dose.
72
73 4. If it is determined that a radiological worker's occupational exposure has exceeded any of the
74 applicable limits specified in Table 2-1, the employee shall not be permitted to return to work in
75 radiological areas during the current calendar year. A radiological worker whose occupational
76 dose has exceeded the numerical value of any of the limits specified in [Table 2-1](#) as a result of an
77 authorized emergency exposure may be permitted to return to work in radiological areas during
78 the current year providing that all of the following conditions are met:
79
80 a Written approval has been obtained from the Senior Radiation Safety Officer, the Laboratory
81 Director and the Manager of the DOE Fermi Site Office (DOE-FSO).
82
83 b The individual has received counseling from radiological protection and medical personnel
84 regarding the consequences of receiving additional occupational exposure for the year. The
85 topics discussed during this session shall be retained as part of the individual's exposure
86 history.
87
88 c The affected individual has expressed, in writing, a desire to return to radiological work.
89
90 d Consideration is given to establishing special control levels (see Article 215).
91
92 e All occupational exposures received during the calendar year by the individual shall be
93 recorded in the affected individual's occupational exposure history.
94

- 95 5. 10 CFR 835.202, 1301, and 1302 give provisions for planned special exposures and authorized
96 emergency exposures. These shall be followed. See also Article 645.6.
97
98

DRAFT

99
100
101
102
103
104
105
106
107
108
109
110

Table 2-1 Summary of Dose Limits

None of the limits shall be exceeded in a year. Exposures should be well below the limits in this table and maintained as low as reasonably achievable (ALARA). The Fermilab Administrative Goal for limiting exposure is described in Article 214.

In accordance with the *Federal Register* Notice Vol. 72, No. 100, page 31908, issued June 8, 2007 that amended 10 CFR Part 835, "...historical doses recorded and reported to individuals and dosimetry results acquired from other institutions (both DOE and non-DOE) prior to complete implementation of the new system of radiation dosimetry should still be considered to be the official doses of record."

TYPE OF EXPOSURE	ANNUAL LIMIT
Radiological Worker: Whole Body (total effective dose)	5 rem
Radiological Worker: Lens of Eye (equivalent dose)	15 rem
Radiological Worker: Sum of the equivalent dose to the whole body for external exposures and the committed equivalent dose to any organ or tissue other than the skin or the lens of the eye	50 rem
Radiological Worker: Sum of the equivalent dose to the skin or to any extremity for external exposures and the committed equivalent dose to the skin or to any extremity.	50 rem
Declared Pregnant Worker: Embryo/Fetus (equivalent dose) for entire gestation period	0.5 rem
Minors and Students (under age 18): Whole body (internal + external) (total effective dose)	0.1 rem

111
112
113
114
115
116
117
118
119
120
121
122
123
124
125
126
127
128
129

Notes to Table 2-1:

1. Internal dose to the whole body shall be calculated as committed effective dose. The committed effective dose is the resulting dose committed to the whole body from internally deposited radionuclides over a 50-year period after intake. See Appendix 2A for the weighting factors to be used in converting organ equivalent dose to total effective dose for the whole body and Appendix 8A for radiation weighting factors to convert from absorbed dose to effective dose.
2. Doses from background, therapeutic and diagnostic medical radiation, and participation as a subject in medical research programs shall not be included in either personnel radiation dose records or assessment of dose against the limits in this Table.
3. Concerning dose to the embryo/fetus, substantial variation above a uniform exposure rate that would satisfy the stated limit shall be avoided. If it is likely that the embryo/fetus is determined to have already exceeded 0.5 rem (0.005 Sv) by the time a worker declares her pregnancy, the declared pregnant worker shall not be assigned to tasks where additional occupational exposure is likely during the remaining gestation period.
4. See Appendix 2B for guidance on non-uniform exposure of the skin.
5. Separate Lens of Eye doses are only measured on a case-by-case basis where appropriate. In the absence of specific monitoring, the equivalent dose to the lens of the eye is taken to be equal to the equivalent dose at a tissue depth of 300 mg/cm².

212 Dose Limits for Visitors, Individuals Under 18 Years of Age, and Members of the Public

1. Visitors to Fermilab shall be limited to a total effective dose of 100 mrem in a calendar year. Occupational doses are not to be included in this total.
2. A person under the age of 18 shall not be employed in any radiological areas in such a manner that he/she has the potential to receive doses of greater than 100 mrem in a year total effective dose, and/or 10% of the other dose limits established in Table 2-1 for radiological workers (see Article 931).
3. Doses to a person under the age of 18 may not exceed more than 10 mrem total effective dose in a year without approval of the SRSO.
4. The total effective dose received by any member of the public shall not exceed 100 mrem in a year as a result of all DOE activities.

By order of the Director as a long-standing policy, off site exposures due to Laboratory operations have been subject to a guideline of 10 mrem in a calendar year. The Senior Radiation Safety Officer (SRSO) shall notify the Director when the accumulated off-site dose rate is measured or estimated to have exceeded 7.5 mrem in any calendar year. See occurrence reporting criteria of [FESHM 3010](#).

213 Embryo/Fetus Dose Limits

The equivalent dose limit for the embryo/fetus from conception to birth (entire gestation period) is 500 mrem. In the absence of fetal monitoring, the embryo/fetal equivalent dose is equal to the total effective dose received by the declared pregnant worker for the gestation period. See notations pertaining to Table 2-1. Article 951 contains detailed information regarding Fermilab's prenatal policy and procedures.

214 Administrative Goals

1. The Fermilab Director has established an Administrative Goal of 1,500 mrem total effective dose for a calendar year for occupational radiation exposures. The Fermilab ALERT System has been established to ensure the Administrative Goal is not inadvertently exceeded.
2. Any individual who meets or exceeds 350 mrem whole body (deep) dose by primary dosimeter in a calendar quarter will be assigned to the ALERT list.

- 169 4. Exposure limits and controls for individuals assigned to the ALERT List will be developed on a
170 case-by-case basis by the assigned Radiation Safety Officer (RSO) and the individual's supervisor.
171 These agreements will be documented using R.P. Form 3. In addition, these instructions will
172 include a reference to this section of the Fermilab Radiological Control Manual. Additional
173 controls may include, but are not limited to:
- 174 a. A pocket dosimeter to be worn at all times while in areas controlled for radiological purposes.
 - 175 b. An electronic dosimeter worn in addition to a pocket dosimeter while in High Radiation Areas.
 - 176 c. More restrictive stay times.
 - 177 d. Increased radiological surveillance of the work area.
 - 178 e. Use of engineered controls.
 - 179 f. Additional dosimetry, such as ring dosimetry badges.
 - 180 g. Change to or modification of assigned tasks.
- 181 5. The individual and his/her supervisor will be instructed by the assigned RSO on dose minimizing
182 techniques.
- 183 6. Before exceeding 1,500 mrem in a calendar year, an individual must have the written approval of
184 the Laboratory Director.
- 185 7. Administrative design goals for accelerator radiation shielding are specified in FRCM Article 811.

186 **215 Special Control Levels**

187
188
189 Certain situations may require lower individualized exposure goals. These goals may be developed for
190 individuals who have received substantial occupational exposure in the past. Individualized exposure
191 goals may also be developed for individuals who are receiving diagnostic or therapeutic nuclear medicine
192 or external radiation treatments and who desire to minimize their total exposure. If the Radiological
193 Control Organization is made aware of these circumstances, the establishment of special control levels
194 can be considered. In addition to recommendations from radiological control and medical personnel,
195 advice from human resources personnel and legal counsel may be sought in establishing such special
196 control levels. Special control levels shall be approved by the Senior Radiation Safety Officer and the
197 relevant Division/Section/Project Head.

198
199
200
201
202
203
204
205
206
207
208
209

210
211
212
213
214
215
216
217
218
219
220
221
222
223
224
225
226
227
228
229
230
231
232
233
234
235
236
237
238
239
240
241
242
243
244
245
246
247
248
249
250
251
252
253

PART 2 CONTAMINATION CONTROL AND CONTROL LEVELS

Control of removable radioactive contamination at Fermilab is achieved by containing contamination at the source. At Fermilab, the hazard due to removable contamination is generally much smaller than the hazard due to induced radioactivity. Nevertheless, it is good management practice to control removable radioactive contamination to the extent possible.

221 Personnel Contamination Control

1. Article 336 establishes contamination monitoring requirements for personnel exiting Contamination Areas, High Contamination Areas, or Airborne Radioactivity Areas established for contamination control. These requirements do not apply to personnel exiting areas containing only radionuclides, such as tritium, that cannot be detected using hand-held or automatic frisking equipment.
2. Monitoring for contamination should be performed using frisking equipment that under laboratory conditions can detect total contamination at or below the values specified in Table 2-2 of this *Manual*. Use of automatic monitoring units that meet the above requirements is encouraged.
3. Personnel found with detectable contamination on their skin or personal clothing, other than radon daughter products or other natural background radioactivity, should be promptly decontaminated as described in Article 541.

222 Contamination Control Levels

1. A surface shall be considered contaminated if either the removable or total radioactivity is detected above the levels in Table 2-2. If an area cannot be decontaminated promptly, then it shall be posted as specified in Article 235 and controlled in a manner commensurate with the physical and chemical characteristics of the contaminant, the radionuclide(s) present and the fixed and removable contamination levels. Refer to Chapter 3 for more details.
2. Surfaces exceeding the values of Table 2-2 for total contamination may be covered with a fixative coating to prevent the spread of contamination. However, reasonable efforts should be made to decontaminate an area before a coating is applied. Volume activated material is not considered to be fixed contamination. A fixative coating shall not be applied without the approval of the SRSO.
3. In addition to the posting criteria in Article 235, appropriate administrative procedures are to be established and exercised to maintain control of Fixed Contamination Areas. These procedures shall include all of the following:
 - a. Periodic radiological surveys shall be performed to detect contamination that may become removable over time.

- 254 b. A formal inventory of Fixed Contamination Areas shall be maintained by the Radiological
255 Control Organization.
- 256
- 257 c. The area shall be conspicuously marked to warn individuals of the contaminated status.
258 Markings shall be kept legible.
- 259
- 260 d. Markings should include the standard radiation symbol, be clearly visible from all directions
261 and contrast with the colors of the surface coatings and include the words "CAUTION - FIXED
262 CONTAMINATION."
- 263
- 264 4. A Fixed Contamination Area may be located outside Controlled Areas unless unrestricted
265 access is likely to result in a dose to any person greater than 100 mrem in a year or the dose rate
266 at 30 cm from the source requires posting as a radiological area.
- 267

223 Airborne Radioactivity Control Levels

- 268
- 269
- 270 1. Personnel should not be exposed unnecessarily to airborne radioactivity and the potential for such
271 exposure must be evaluated before allowing entry into areas where airborne radioactivity may be
272 present. Through the use of engineering and administrative controls, personnel exposure to
273 airborne radioactivity at Fermilab is rare. (See Article 316 and 334.)
- 274
- 275 2. Accessible areas with airborne concentrations of radioactivity that are greater than, or potentially
276 greater than, 1 DAC, or where an individual without respiratory protection could exceed 12 DAC-
277 hours per week, shall be posted as specified in Article 235.
- 278
- 279 3. Derived Air Concentrations or DACs are provided in 10 CFR 835 and shall be used in the control
280 of occupational exposures to airborne radioactive material. The concept of working level shall not
281 be employed for the consideration of radon concentrations.
- 282
- 283

284
 285
 286

Table 2-2 Summary of Contamination Values¹

NUCLIDE	REMOVABLE (dpm/100 cm ²) ^{2,4}	TOTAL (FIXED + REMOVABLE) ^{2,3} (dpm/100 cm ²)
U-natural, U-235, U-238 and associated decay products	1,000 alpha ⁷	5,000 alpha ⁷
Transuranics, Ra-226, Ra-228, Th-230, Th-228, Pa-231, Ac-227, I-125, I-129	20	500
Th-nat, Th-232, Sr-90, Ra-223, Ra-224, U-232, I-126, I-131, I-133	200	1,000
Beta-gamma emitters (nuclides with decay modes other than alpha emission or spontaneous fission) except Sr-90 and others noted above ⁵ .	1,000 beta-gamma	5,000 beta-gamma
Tritium and STCs ⁶	10,000	See Footnote 6

287 Notes:

- 288 1. The values in this Table, with the exception noted in footnote 6 below, apply to radioactive contamination deposited
- 289 on, but not incorporated into the interior or matrix of the contaminated item. Where surface contamination by both
- 290 alpha- and beta-gamma-emitting nuclides exists, the limits established for alpha- and beta-gamma-emitting nuclides
- 291 apply independently.
- 292 2. As used in this table, dpm (disintegrations per minute) means the rate of emission by radioactive material as
- 293 determined by correcting the counts per minute observed by an appropriate detector for background, efficiency, and
- 294 geometric factors associated with the instrumentation.
- 295 3. The levels may be averaged over one square meter provided the maximum surface activity in any area of 100 cm² is
- 296 less than three times the value specified. For purposes of averaging, any square meter of surface shall be considered
- 297 to be above the surface contamination value if: (1) from measurements of a representative number of sections it is
- 298 determined that the average contamination level exceeds the applicable value; or (2) it is determined that the sum of
- 299 the activity of all isolated spots or particles in any 100 cm² area exceeds three times the applicable value.
- 300 4. The amount of removable radioactive material per 100 cm² of surface area should be determined by swiping the area
- 301 with dry filter or soft absorbent paper, applying moderate pressure, and then assessing the amount of radioactive
- 302 material on the swipe with an appropriate instrument of known efficiency. (Note - The use of dry material may not be
- 303 appropriate for tritium.) When removable contamination on objects of surface area less than 100 cm² is determined,
- 304 the activity per unit area shall be based on the actual area and the entire surface shall be wiped. It is not necessary to
- 305 use swiping techniques to measure removable contamination levels if direct scan surveys indicate that the total residual
- 306 surface contamination levels are within the limits for removable contamination.
- 307 5. This category of radionuclides includes mixed fission products, including the Sr-90 which is present in them. It does
- 308 not apply to Sr-90 which has been separated from the other fission products or mixtures where the Sr-90 has been
- 309 enriched.
- 310 6. Tritium contamination may diffuse into the volume or matrix of materials. Evaluation of surface contamination shall
- 311 consider the extent to which such contamination may migrate to the surface in order to ensure the surface
- 312 contamination value provided in this table is not exceeded. Once this contamination migrates to the surface, it may
- 313 be removable, not fixed; therefore, a "Total" value does not apply. In certain cases, a "Total" value of 10,000 dpm/100
- 314 cm² may be applicable either to metals of the types from which insoluble special tritium compounds are formed, that
- 315 have been exposed to tritium, or to bulk materials to which insoluble special tritium compound particles are fixed to
- 316 a surface.
- 317 7. These limits apply only to the alpha emitters within the respective decay series.

 318
 319
 320

- 321
322 **PART 3 POSTING**
323
324 **231 Posting Requirements**
325
- 326 1. Radiological postings shall be used to alert personnel to the presence of radiation and radioactive
327 materials and to aid them in minimizing exposures and preventing the spread of contamination.
328 Areas may be exempted from the posting requirements of Articles 233-236 for periods less than 8
329 continuous hours when placed under continuous observation and control of an individual
330 knowledgeable of, and empowered to implement, required access and exposure control measures.
331
 - 332 2. Signs shall contain the standard radiation warning trefoil colored black or magenta on a yellow
333 background. Lettering shall be either black or magenta. Black on yellow is the recommended
334 Laboratory standard.
335
 - 336 3. Rope, tape, chain and similar barriers used to designate the boundaries of posted areas should be
337 yellow and black or magenta in color whenever possible.
338
 - 339 4. Signs shall be conspicuously posted at each access point, clearly worded, and, where appropriate,
340 may include radiological control instructions. Radiological postings should be displayed only to
341 signify actual or likely radiological conditions. Signs used for training should be clearly marked
342 "For Training Purposes Only."
343
 - 344 5. Posted areas should be as small as practicable.
345
 - 346 6. Signs shall be conspicuously posted, maintained in a legible condition and should be updated
347 based upon the results of the most recent surveys. Signs may include radiological control
348 instructions.
349
 - 350 7. If more than one radiological condition, such as contamination and high radiation, exists in the
351 same area, each condition shall be identified.
352
 - 353 8. Physical barriers should be placed so that they are clearly visible upon approach to the area and,
354 when necessary, at various elevations. They should not be easily walked over or under, except at
355 identified access points. These barriers shall be set up such that they do not impede the intended
356 use of emergency exits or evacuation routes (NFPA 101 - The Life Safety Code).
357
 - 358 9. Postings of doors should be such that the postings remain visible when doors are open or closed.
359 If the area is bounded by warning barriers such as fences, ribbons or ropes, signs shall be placed
360 in a conspicuous manner around the perimeter so that the signage is visible to those that encounter
361 these barriers.
362

- 363 11. For radiological postings located outdoors:
364
365 a. Their visibility should not be obstructed such that an approaching person could reasonably fail
366 to see them. Such obstructions may include, but are not limited to, overgrown vegetation or
367 snow accumulations.
368
369 b. If the required placement of such postings makes this impractical, then provisions must be
370 made to relocate or remove any obstruction, provided this can be done safely. (In particular,
371 this provision does not require unsafe snow removal from roofs.)
372
373 c. If responsible Radiological Control Organization personnel cannot promptly identify such
374 conditions, then collaborative arrangements with FESS should be made to assure an organized
375 surveillance program.
376
377 d. The Radiological Control Organization, with the support of the Division/Section that is
378 responsible for the activity for which the posting is required, is responsible for making
379 arrangements for removing such obstructions, most likely with the FESS Roads and Grounds
380 Department.
381
382 e. For outdoor areas the signs shall generally be spaced about 50 feet apart or at an appropriate
383 spacing as determined by the assigned RSO.
384
- 385 12. A radiological posting signifying the presence of an intermittent radiological condition may
386 include a statement specifying when the hazard is present, such as "CAUTION: RADIATION
387 AREA WHEN RED LIGHT IS ON." Note that posting of accelerator/beamline enclosures is
388 treated in Article 236, however the assigned RSO may post specific beam line areas with a
389 contingency statement (e.g., "Radiation Area when beam enabled", "Radiation Area when RF is
390 ON", etc.) with SRSO approval.
391
- 392 13. Postings and barricades shall not interfere with routes of emergency egress or local security
393 requirements.
394
- 395 14. All radiological signs and labels shall be disposed of as radioactive waste.
396
- 397 15. Qualified RCTs shall perform posting, except during abnormal situations, or other special
398 circumstances when temporary postings may be installed by personnel who are qualified
399 radiological workers and approved by the assigned RSO.
400

401 **232 Posting Controlled Areas**

402

- 403 1. Areas within the site boundary should be clearly posted to alert personnel to the presence of
404 radiation and radioactive materials above natural background levels. Each access point to such an
405 area shall be posted "CAUTION, CONTROLLED AREA" whenever one or more radiological

406 areas or radioactive material areas exist within a larger area that is accessible to Laboratory
407 personnel.
408

409 2. Persons who enter only the Controlled Area without entering any radiological areas are not
410 expected to receive more than 100 mrem in a year.
411

412 3. Radiation levels in normally occupied areas such as offices and workbenches shall be maintained
413 at 0.05 mrem/hr or less, time-averaged over 8 consecutive hours. Areas designated for work on
414 radioactive material that are not continuously occupied may, on occasion, be temporarily
415 maintained at higher dose rates at the discretion of the assigned RSO provided that the dose to
416 individuals in adjacent areas would not exceed 100 mrem in a year. For areas subject to prompt
417 radiation fields, such as some experiment control rooms (see also Article 236), the time-averaged
418 effective dose rate, normally over a period of 8 consecutive hours, shall be maintained at less than
419 0.25 mrem/hr provided that the dose to any one individual is unlikely to exceed 100 mrem/year.
420 Additional controls shall be imposed by the assigned RSO to ensure Article 232.2 is satisfied along
421 with other requirements such as training (see Chapter 6) and dosimetry monitoring (see Chapter
422 5) that are tied to the effective dose that might be received during one calendar year.
423

424 4. If the boundaries of the Controlled Area and Radiological Area or Radioactive Material Area are
425 congruent, the appropriate sign identifying the greater hazard is considered to be sufficient.
426 However, if multiple Radiological Areas (Articles 234, 235) or Radioactive Material Areas
427 (Articles 233) are found within a given Controlled Area, the latter may be specifically posted. If
428 there is the potential for prompt radiation to be present in an area, additional posting specified in
429 Article 236 is also required.
430

431 **233 Areas Containing Radioactive Materials**

432

433 1. The definition of, and labeling requirements for, discrete items of radioactive material are in
434 Chapter 4, Part 1 of this Manual.
435

436 2. Areas within a Controlled Area (see Article 232) accessible to individuals in which items or
437 containers of radioactive material in quantities exceeding the values provided in Appendix E of 10
438 CFR 835 exist shall be posted "CAUTION -- RADIOACTIVE MATERIAL" or "CAUTION,
439 RADIOACTIVE MATERIAL AREA", unless:

440
441 a. the area boundary is congruent with a Radiological Area boundary, in which case the
442 Radiological Area posting is sufficient;
443

444 b. each item or container is labeled in accordance with Article 413 such that individuals entering
445 the area are made aware of the hazards;
446

447 c. the radioactive material of concern consists solely of structures or installed components which
448 have been activated; or
449

- 450 d. the area contains only packages of radioactive material received from radioactive material
 451 transportation while awaiting monitoring in accordance with Article 423.3.
 452
- 453 3. Cabinets, boxes, bins and other such items used to segregate radioactive material from
 454 nonradioactive material shall be labeled "CAUTION -- RADIOACTIVE MATERIAL."
 455
- 456 4. Radioactive material area perimeters that are painted on floors may be a good choice in some
 457 circumstances. If this is done, proper maintenance to assure visibility and readability shall be
 458 conducted.
 459

234 Posting Radiation Areas for Beam-Off Conditions

460 This article addresses the posting of Radiation, High Radiation, and Very High Radiation Areas
 461 created by the presence of sealed sources and other radioactive material. It also addresses the posting
 462 of accelerator/beamline enclosures during beam-off conditions. In situations where gamma ray
 463 sources from residual activation dominate the radiation field, the exposure unit "Roentgen (R)" is
 464 considered equivalent to the unit of effective dose, the "rem", or the absorbed dose, the "rad", despite
 465 the technical difference between the three quantities. See Article 236 for posting of
 466 accelerator/beamline enclosures during beam-on conditions.
 467
 468
 469

- 470 1. Areas shall be posted to alert personnel to the presence of external radiation in accordance with
 471 Table 2-3 or Article 236. General entry/exit requirements may be included on the sign. The
 472 definitions of the radiological areas in Table 2-3 are consistent with the specific definitions of
 473 10 CFR Part 835.
 474

475 *Table 2-3 Criteria for Posting Radiation Areas*
 476

AREA	DOSE RATE CRITERIA	POSTING
Radiation Area	≥ 5 mrem in one hour and < 100 mrem one hour	CAUTION-RADIATION AREA
High Radiation Area	≥ 100 mrem in one hour and < 500 rad in one hour	DANGER-HIGH RADIATION AREA or CAUTION-HIGH RADIATION AREA
Very High Radiation Area	≥ 500 rad in one hour	GRAVE DANGER-VERY HIGH RADIATION AREA

- 477
- 478 2. Consistent with the specific definitions of 10 CFR Part 835, dose measurements (rems) used to
 479 classify areas as Radiation and High Radiation Areas shall be made at a distance of 30 centimeters
 480 (~1 ft) from the radiation source or from any surface through which the radiation penetrates.
 481 Absorbed dose measurements (rads) used to determine if the criteria for a Very High Radiation
 482 Area are satisfied shall be made at a distance of 1 m from the radiation source or from any surface
 483 that the radiation penetrates.
 484

- 485 3. Measures should be taken to identify sources of elevated radiation levels while conducting routine
 486 surveys or opening up radiation surveys of accelerator/beamline enclosures.
 487
- 488 4. An appropriate exposure rate sticker/label marking the location of areas with elevated dose rates
 489 should be placed on or near the spot. These stickers should be signed (using FNAL ID) and also
 490 dated by the surveyor.
 491
- 492 a. In beam enclosures, to keep survey doses ALARA, it is common to establish a minimum
 493 posting level of 20 mR/hr.
 494
- 495 b. To keep exposures to personnel conducting the survey ALARA, it is often desirable to not
 496 label individual hot components in areas in which no one is scheduled to work. This may be
 497 done provided the area is roped off and posted with signs indicating the unlabeled area and the
 498 radiological hazard present. Should the dose rates exceed 100 mrem/hr, the requirements in
 499 Article 234.6 are applicable.
 500
- 501 5. At certain times, radiation may in fact not be present in what is posted as a radiation area because
 502 fixed, rather than real-time signs are used. However, as long as signs are present their instructions
 503 and associated requirements are to be strictly adhered to by all personnel.
 504
- 505 6. When dose rates exceeding 100 mrem/hr are confined to a small region inside a much larger area,
 506 ribbons or ropes and suspended signs shall be used to demark the High Radiation Area.
 507
- 508 7. See also additional work controls specified in FRCM Chapter 3.
 509
- 510 8. "Occupancy Time" labels are used in accelerator/beamline radiation areas on normally stationary
 511 objects as a guide in determining the length of time one could work in a particular area and keep
 512 doses below 100 mrem per week.
 513

**Table 2-4 Occupancy Time per week Labels Used in
 Accelerator and Beamline Enclosures**

Dose Rate	Maximum Occupancy Time
20-50 mrem/hr	2 hours
Over 50 - 100 mrem/hr	1 hour
Over 100 - 200 mrem/hr	30 minutes
Over 200 mrem/hr	Contact Assigned RSO

517
 518 **235 Posting Contamination, High Contamination and Airborne Radioactivity Areas**
 519

- 520 1. Accessible areas shall be posted to alert personnel to the presence of contamination in accordance
 521 with Table 2-5. Further technical information is provided in Chapter 5. Signs may include specific
 522 entry/exit requirements.
 523

- 524 3. Areas having concentrations of radionuclides exceeding one Derived Air Concentration (DAC)
 525 shall be posted as Airborne Radioactivity Areas only if they are occupied by personnel under such
 526 conditions. In other words, beamline enclosures are only posted as Airborne Radioactivity Areas
 527 if levels exceeding one DAC are present during access or if personnel present could receive an
 528 intake exceeding 12 DAC-hours in one week. Normally, allowance for decay of the short-lived
 529 accelerator-produced radionuclides is the preferred approach in accordance with ALARA.
 530
- 531 4. DAC values for use with Table 2-5 are found in 10 CFR 835, Appendices A and C. Those in 10
 532 CFR 835 Appendix C may be modified to account for submersion in an atmospheric cloud of finite
 533 dimensions. Values of DAC's for airborne radionuclides encountered at Fermilab are listed in
 534 Table 3-2. Further technical information is provided in Chapter 5.
 535

536 **Table 2-5 Criteria for Posting Contamination, High**
 537 **Contamination and Airborne Radioactivity Areas**
 538

AREA	CRITERIA	POSTING
Contamination	Levels (dpm/100 cm ²) > Table 2-2 Values but ≤ 100 times Table 2-2 values	CAUTION-CONTAMINATION AREA
High Contamination	Levels (dpm/100 cm ²) >100 times Table 2-2 values	DANGER-HIGH CONTAMINATION AREA or CAUTION – HIGH CONTAMINATION AREA
Fixed Contamination	Removable contamination below applicable levels Table 2-2	CAUTION-FIXED CONTAMINATION
Airborne Radioactivity	<ul style="list-style-type: none"> • Concentration exceeds the DAC value in Appendix A or C of 10CFR835; • Concentrations that could result in 12 DAC-hours in a week to an individual without respiratory protection 	CAUTION-AIRBORNE RADIOACTIVITY AREA

539
 540 **236 Posting Requirements for Accelerator/Beamline Areas for Prompt Radiation**
 541

542 This article describes the posting criteria and the controls for Fermilab accelerator/beamline areas for
 543 beam-on conditions. Posting for areas where prompt radiation is not present is addressed in Article
 544 234. In this section the term “dose” is applied to the effective dose to be assigned to an individual
 545 person based upon the appropriate radiation weighting (or quality) factor (see Tables 8-1 and 8-2) used
 546 to take the composition of the radiation field into account. See FRCM Chapter 8 for more details on
 547 the radiation dosimetry of prompt radiation fields.
 548
 549

- 550 2. The following general rules apply to the posting specified in this article.
551
552 a. Given the nature of accelerator operations, it is often not feasible to remove radiological area
553 postings when the beam is disabled even though lesser radiological hazards may exist.
554 Radiation may in fact not be present in what is posted as a radiation area because fixed rather
555 than real time signs are used. However, as long as signs are present their instructions and
556 associated requirements are to be strictly adhered to by all personnel. The assigned RSO may
557 also post specific beam line areas with a contingency statement (e.g., “Radiation Area when
558 beam enabled” or “Radiation Area when RF is ON”) with SRSO approval.
559
560 b. This article is closely coupled with the radiation safety interlock systems which shall meet the
561 requirements of FRCM Chapter 10 and thus must be used in conjunction with that Chapter.
562
563 c. Where boundaries of the areas covered by this Article are identical with the boundaries of the
564 corresponding Controlled Area, the Controlled Area posting is not required.
565
566 d. Signs may be annotated to denote unusual radiation hazards.
567
568 e. Accelerator/beamline enclosures to which personnel access is excluded during operations by
569 the radiation safety interlock system are posted for the radiological conditions anticipated when
570 the beam is off and personnel access is permitted.
571
572 f. Entries to Exclusion Areas (see Glossary) shall be posted “Exclusion Area, No Access
573 Permitted with Beam Enabled.”
574
- 575 3. Posting Requirements
576
577 a. Definitions
578
579 (1) The maximum dose is that which can be delivered under the worst credible accident in that
580 area, taking into consideration circumstances and controls, which serve to limit the
581 intensity of the maximum beam loss and/or its duration. Some examples of accident
582 scenarios are (1) beam intensity significantly greater than the nominal beam intensity; (2)
583 unanticipated beam losses; and (3) single pulse full machine loss on an element.
584
585 The maximum dose is to be determined through the safety analysis, which shall document
586 calculations and measurements of possible radiation exposures, radiation shielding, beam
587 optics and other relevant information. The safety analysis must be forwarded to the SRSO
588 for a timely review prior to construction and/or operation of the beam. Chapter 8 of this
589 Manual provides additional information concerning shielding design and the conduct of
590 shielding assessments.
591

592 (2) Likely is a term that refers to the risk associated with a hazard, while potential is a term
593 that implies the existence of a hazard. Once the hazard has been identified, it is more
594 sensible to control the risk to personnel.
595

596 (3) Minimal occupancy area is any area which is not normally occupied by people more than
597 1 hour in 8 consecutive hours.
598

599 b. Required Controls
600

601 1) Because radiation levels can vary significantly with the operation of the accelerators and
602 the impracticability of reposting every time the beam is turned on or off,
603 accelerator/beamline enclosures are posted for the radiological conditions present when
604 beam enclosures are rendered accessible to personnel. Physical controls, which render
605 access impossible during operation, are imposed for those areas in which radiation levels
606 could pose a significant danger to personnel.
607

608 2) Accelerator/beamline areas shall be posted and controlled for the normal operating
609 conditions in accordance with Table 2-6 when the safety analysis documents that delivering
610 the maximum dose to an individual is unlikely, or when the normal operating condition
611 results in a higher posting level than Table 2-7.
612

613 3) Accelerator/beamline areas shall be posted and controlled in accordance with Table 2-7
614 when the safety analysis documents a scenario in which it is likely that the maximum dose
615 may be delivered to an individual. Appendix 2C provides an approved methodology for
616 taking into account the role of machine controls in determining the maximum dose that
617 may be delivered to an individual to be used in the application of Table 2-7.
618

619 4) For roads over berms, culverts, parking areas adjacent to beamlines, and berm areas
620 considered to be minimally occupied, if the safety analysis indicates an unlikely scenario
621 which could result in a maximum dose corresponding to a posting status of no higher than
622 a radiation area during the unlikely scenario, and no precautions are required for the normal
623 operating condition, then no posting is required if the duration of the unlikely scenario is
624 less than one hour.
625

626 5) Based on actual running conditions, the assigned RSO may impose additional controls.
627

628 c. With the prior approval of the SRSO, continuous coverage may be used as a substitute for
629 fence and interlock requirements for up to 8 hours.
630

631 d. If the maximum dose is greater than 500 mrem, consideration should be given to performing a
632 rigorous search and secure after each interlock trip if the assigned RSO determines that the
633 presence of personnel exposed to a radiation dose of this magnitude is credible.
634

- 635 e. Table 2-7 includes the corresponding maximum dose permitted in any one hour. If after a
 636 single interlocked radiation detector trip, or multiple interlocked radiation detector trips, the
 637 maximum allowable dose in one hour is reached, the beam must remain disabled to that area
 638 for the remainder of the hour. It is the responsibility of the operating division/section to limit
 639 the number of allowable trips per hour of any interlocked detector based on the shielding
 640 assessment for that area. System hardware is the preferred method to control the number of
 641 trips per hour. However, administrative controls are allowed.
 642
- 643 f. Appendix 2C provides the protocol for the use of machine controls to limit dose due to prompt
 644 radiation hazards in support of Article 236.
 645
- 646 g. The interlocks referred to in the table must remove the beam, and thus the radiation, if any of
 647 the gates are opened.
 648
- 649 h. The signs referred to in Table 2-6 and Table 2-7 must meet the requirements of Article 231.
 650

651 ***Table 2-6 Control of Accessible Accelerator/Beamline Areas for Prompt***
 652 ***Radiation Under Normal Operating Conditions (refer to Article 236.2(b))***
 653

Dose Rate (DR) Under Normal Operating Conditions	Controls
All interlocked doors or gates leading from non-enclosures into an interlocked Exclusion Area	Signs (EXCLUSION AREA – No Access Permitted with Beam Enabled.)
DR < 0.05 mrem/hr	No precautions needed.
0.05 ≤ DR < 0.25 mrem/hr	Signs (CAUTION -- Controlled Area). Occupancy limits determined by assigned RSO.
0.25 ≤ DR < 5 mrem/hr	Signs (CAUTION -- Controlled Area) and minimal occupancy (occupancy duration of less than 1 hr).
5 ≤ DR < 100 mrem/hr	Signs (CAUTION -- Radiation Area) and rigid barriers (at least 4' high) with locked gates. For beam-on radiation, access restricted to authorized personnel. Radiological Worker Training required.
100 ≤ DR < 500 mrem/hr	Signs (DANGER -- High Radiation Area) and 8 ft. high rigid barriers with interlocked gates or doors and visible flashing lights warning of the hazard. Rigid barriers with no gates or doors are a permitted alternate. No beam-on access permitted. Radiological Worker Training required.
DR ≥ 500 mrem/hr	Prior approval of SRSO required with control measures specified on a case-by-case basis.

654
 655

656
657
658
659

Table 2-7 Control of Accessible Accelerator/Beamline Areas for Prompt Radiation Under Accident Conditions When It is Likely that the Maximum Dose Can Be Delivered (See Article 236.2b for more details)

Maximum Dose (D) Expected in 1 hour	Controls
All interlocked doors or gates leading from non-enclosures into an interlocked Exclusion Area	Signs (EXCLUSION AREA – No Access Permitted with Beam Enabled.)
$D < 1$ mrem	No precautions needed.
$1 < D \leq 5$ mrem	Minimal occupancy only (duration of credible occupancy < 1 hr) no posting. See Article 236.2.b.(4)
$1 \leq D < 5$ mrem	Signs (CAUTION -- Controlled Area). Occupancy limits determined by assigned RSO. Radiological Worker Training required.
$5 \leq D < 100$ mrem	Signs (CAUTION -- Radiation Area) and minimal occupancy (duration of occupancy of less than 1 hr). The assigned RSO has the option of imposing additional controls in accordance with Article 231 to ensure personnel entry control is maintained. Radiological Worker Training required.
$100 \leq D < 500$ mrem	Signs (DANGER -- High Radiation Area) and rigid barriers (at least 4' high) with locked gates. For beam-on radiation, access restricted to authorized personnel. Radiological Worker Training required.
$500 \leq D < 1000$ mrem	Signs (DANGER -- High Radiation Area) and 8 ft. high rigid barriers with interlocked gates or doors and visible flashing lights warning of the hazard. Rigid barriers with no gates or doors are a permitted alternate. No beam-on access permitted. Radiological Worker Training required.
$D \geq 1000$ mrem	Prior approval of SRSO required with control measures specified on a case-by-case basis.

660
661
662
663
664
665
666
667
668
669
670
671
672
673
674

237 Posting Radiological Buffer Areas

Radiological buffer areas are intended to provide boundaries to minimize the spread of contamination and to limit doses to general employees who have not been trained as radiological workers.

1. A radiological buffer area should be established for contamination control adjacent to any entrance to or exit from a contamination, high contamination, or airborne radioactivity area. The size of the radiological buffer area should be commensurate with the potential for the spread of contamination. A radiological buffer area may also be established in areas such as Change Rooms, where low-level contamination may be present, but where radioactive material handling is not specifically authorized. Radiological buffer areas established for contamination control should be located within controlled areas.

- 675 3. A radiological buffer area is not warranted for:
676 a. High contamination or airborne radioactivity areas that are completely within contamination
677 areas
678 b. Inactive contamination, high contamination, or airborne radioactivity areas (i.e., areas to which
679 entry has been prohibited by posting or barricades)
680 c. Exposure control, if other posted boundaries or controls provide equivalent employee
681 protection
682 d. Exposure control, if general employees who are not trained as radiological workers are
683 restricted from unescorted entry to controlled areas.
684 e. Exposure control, if general employees who are not trained as radiological workers are unlikely
685 to be present in the area long enough to receive 100 mrem in a year.
686
- 687 4. The need for radiological buffer areas around radioactive material areas should be determined
688 by the Radiological Control Organization based upon the potential for exposure of
689 unmonitored individuals and the spread of contamination.
690
- 691 5. Posting of radiological buffer areas should be in accordance with Article 231 and contain the
692 wording "CAUTION, RADIOLOGICAL BUFFER AREA."
693

694 **PART 4 RELEASE CERTIFICATION PROGRAM FOR FACILITIES CONTAINING**
695 **RADIOACTIVE MATERIALS**

696
697 **241 Release Procedures**

- 698
699 1. The ES&H Section is responsible for implementation of the release certification program for
700 facilities containing radioactive materials and for coordination of annual update of the list of such
701 facilities. For purposes of this Article, facilities “released” include facilities that are demolished.
702
703 2. Laboratory facilities in which radioactive materials have been produced, used, processed (e.g.,
704 machined) or stored must be certified by the ES&H Section as meeting established standards
705 before they may be released for uncontrolled use (i.e. “cleared”).
706
707 3. In order to meet the Article 1104.12 dose limits (25 mrem/yr for real property, 1 mrem/yr for
708 personal property), a radiation survey of the facility must be made, and removal of radioactive
709 materials and decontamination must be carried out if needed in order to obtain the release
710 certification. The surveys must indicate that the radiation and contamination levels throughout the
711 facility meet the criteria stated in Article 422.
712
713 4. Real property under evaluation for clearance from Fermilab radiological control must be
714 evaluated against the need for maintaining institutional controls or impacting long-term
715 stewardship of adjacent DOE real property. In situations where transfer of the real property to
716 other use would impact long-term radiological protection of adjacent DOE properties, it must
717 be demonstrated that the impact of the property clearance would not result in noncompliance
718 for the adjacent property with the requirements of applicable statutes, regulations or DOE
719 directives.
720
721 5. The division/section to which the facilities are assigned is responsible for meeting standards for
722 release. Documentation of surveys, measurements, decontamination, and all measures taken to
723 meet release standards shall be performed by the Radiological Control Organization prior to
724 certification for release.
725
726 6. The ES&H Section will provide technical assistance to divisions/sections in order to meet the
727 requirements of this Article.
728
729 7. For the purpose of this Part, a given building or part thereof that contains several areas where
730 radioactive materials are used or stored may be considered to be a single facility.
731
732 8. The intent of this Part is to specify the certification requirements for the permanent, or long-term
733 release, of facilities containing radioactive materials to other uses. Individual radioactive materials
734 areas may be created or deleted in accordance with other provisions of this Manual. Once such
735 areas have been established, they shall remain on the list of facilities containing radioactive
736 materials until they are certified as cleared in accordance with this Article.
737

- 738 9. Recycling of metals is covered separately in FRCM Article 424.
739
740

DRAFT

741
742
743

Appendix 2A: Weighting Factors for Organs and Tissues

ORGANS OR TISSUES	TISSUE WEIGHTING FACTOR, w_T
Gonads	0.20
Red bone marrow	0.12
Colon	0.12
Lungs	0.12
Stomach	0.12
Bladder	0.05
Breast	0.05
Liver	0.05
Esophagus	0.05
Thyroid	0.05
Skin	0.01
Bone surfaces	0.01
Remainder ¹	0.05
Whole body ²	1.00

744
745
746
747
748
749
750
751
752
753
754
755
756
757
758
759
760

Notes:

1. "Remainder" means the following additional tissues and organs and their masses, in grams, following parenthetically: adrenals (14), brain (1400), extra-thoracic airways (15), small intestine (640), kidneys (310), muscle (28,000), pancreas (100), spleen (180), thymus (20), and uterus (80). The equivalent dose to the remainder tissues ($H_{\text{remainder}}$), is normally calculated as the mass-weighted mean dose to the preceding ten organs and tissues. In those cases in which the most highly irradiated remainder tissue or organ receives the highest equivalent dose of all the organs, a weighting factor of 0.025 (half of remainder) is applied to that tissue or organ and 0.025 (half of remainder) to the mass-weighted equivalent dose in the rest of the remainder tissues and organs to give the remainder equivalent dose.
2. For the case of uniform external irradiation of the whole body, a tissue weighting factor (w_T) equal to 1 may be used in determination of the effective dose.

761
 762
 763
 764
 765
 766
 767

Appendix 2B: Non-Uniform Exposure of the Skin

Non-uniform exposures of the skin from x-rays, beta radiation and radioactive materials on the skin, including hot particles shall be assessed and recorded as specified in the table below. In no case shall a value of less than 0.1 be used.

AREA OF SKIN IRRADIATED	METHOD OF AVERAGING, ADDING TO OTHER DOSES RECEIVED, AND RECORDING NON-UNIFORM SKIN DOSE
$\geq 100 \text{ cm}^2$	Averaged over the 100 cm^2 of skin receiving the maximum dose Added to any uniform equivalent dose also received by the skin Recorded as the equivalent dose (H) to any extremity or skin for the year
$10 \text{ cm}^2 < \text{area} < 100 \text{ cm}^2$	Averaged over the 1 cm^2 of skin receiving the maximum dose (D), reduced by the fraction (f) which is the irradiated area in cm^2 divided by 100 cm^2 (i.e. $H=fD$). In no case shall a value of $f < 0.1$ be used. Added to any uniform equivalent dose also received by the skin Recorded as the equivalent dose to any extremity or skin for the year.
$< 10 \text{ cm}^2$	Averaged over the 1 cm^2 of skin receiving the maximum dose Not added to any other dose equivalent, extremity or equivalent dose (skin) recorded for the extremity or skin for the year. Recorded in a person's radiation dose record as a special entry

 768
 769

770
771 **Appendix 2C: Protocol for Use of Machine Controls to Limit Dose Due to**
772 **Prompt Radiation Hazards in Support of Article 236**
773

774 There is a wide variety of control mechanisms in place that also serve, in practice, to limit the duration
775 of beam loss. These include such items as:

776
777 Administrative Controls

- 778 • Policies
- 779 • Procedures
- 780 • Signs
- 781 • Machine Operators

782
783 Machine Protection Systems

- 784 • Beam Permit System
 - 785 ✓ Beam Alarms
 - 786 ✓ Loss Monitor Inputs
 - 787 ✓ Power Supply Monitoring
 - 788 ✓ Vacuum Valve Positions
 - 789 ✓ RF Systems
 - 790 ✓ Safety System¹
 - 791 ✓ Control System Software Monitoring
- 792 • Elements of the Accelerator Control System

793
794 These items collectively are called **machine controls** in this Appendix to distinguish them from the
795 Safety System based on **credited controls** that follows the policies of Chapter 10 of this Manual. In
796 the context of this Appendix, machine controls are systems that are used to limit accidental beam
797 losses. These systems may prevent a beam loss from occurring, may prevent subsequent beam losses
798 from occurring, or may include monitoring secondary effects from significant beam losses such as loss
799 of vacuum that then potentially result in actions that prevent further beam losses from occurring.

800
801 While all of these machine controls are capable of terminating beam operations upon discovery of an
802 excessive beam loss, the laboratory recognizes full well that they all have failure modes and do not
803 meet the level of rigor designed into to the Safety System. While not intending to provide a
804 comprehensive litany of failure modes, several have been discussed by an expert based panel.
805 Administrative controls are obviously subject to well-known human performance factors that can lead
806 to failures. Likewise, the automated machine protection systems, unlike the redundant Safety System
807 items are single output devices. Inputs to the machine protection system can be “masked” (i.e., taken
808 off line) during beam tuning and troubleshooting activities and thus have the potential to not be
809 “unmasked” when normal operations resume.

810

¹ To be clear, while the Safety System provides an input to the Beam Permit System for monitoring purposes, it will terminate the beam directly and independently of all other systems.

811 The expert-based review panel commissioned by the Fermilab Director, the Machine Beam Loss
812 Scenarios Panel, arrived at the general conclusion that to use such machine controls as a supplement
813 to the Safety System to limit doses due to accidental beam loss, is only feasible if a multiplicity of
814 machine controls are used.

815
816 Likewise, it is clear that one should limit how much dose should be allowed in a given location should
817 all machine controls fail. For example, especially given the public accessibility to the Fermilab site, it
818 would not be reasonable for machine controls alone to accommodate a change in the posting status of
819 Table 2-7 from the 1st row where only one mrem in an hour is possible to the 6th row where the dose
820 could be between 500 and 1000 mrem. Furthermore, DOE Order 420.2C specifies that if the accident
821 condition could result in a dose exceeding 1000 mrem at the site boundary, the Fermilab Accelerator
822 Safety Envelope can no longer be approved by the DOE Fermi Site Office Manager and it must be
823 approved by the Office of Science Program Secretarial Officer.

824
825 The review panel proposed and the Director has approved an approach, described below, that can be
826 included as part of the shielding assessment and safety assessment document of a given area in addition
827 to the protection afforded by the Safety System. In its discussions, and as used below, the panel found
828 it more instructive to invert Table 2-7 with the highest dose at the top. Clearly, this only applies to
829 accident conditions; normal operational doses will define the categories according to Table 2-6 as
830 always.

831
832 The panel proposed to allow for the addition of machine controls as follows to move the accident
833 condition posting and shielding requirements downward on this table by no more than 2 categories.
834 Each accelerator area would develop a document that outlines the accelerator controls used to limit
835 and protect against accidental beam losses. This document would list each machine control, a
836 description of sufficient detail to justify its use, an estimate of the amount of protection provided, and
837 possible failure modes. The document would be submitted for review and a request for approval by
838 the director to reduce the required controls by one or two categories based on the machine controls
839 and credible accident conditions. When possible, past accelerator operating experience should be
840 included to demonstrate the effectiveness of the machine controls.

841
842 The machine controls for each accelerator segment would initially be assessed by the Machine Beam
843 Loss Scenarios Panel and other system experts as called upon by the panel. This arrangement may be
844 modified in the future dependent upon the experience gained with the use of this protocol.

845
846 Since machine controls may be different in various locations of the Fermilab accelerator, the panel
847 uses the criteria that 2 – 3 machine controls are required for each category reduction on Table 2-7. The
848 panel had considerable debate on this topic. Everyone believes there is value and additional safety
849 provided by having the administrative control of a Main Control Room with trained operators.
850 However, the panel also agrees that one would not want to use, for example, 5 administrative controls
851 to allow for 2 beam loss category reductions. Thus, reliance should be placed on automated electronic
852 controls, as opposed to administrative controls. When administrative controls are considered, only one
853 administrative control would be allowed in each category reduction.

854 The machine beam loss controls documented for each accelerator segment or machine would be
 855 approved by the Directorate and become the credible accident condition basis for the shielding
 856 assessment and safety assessment documents for the machine or accelerator segment.

857
 858 The following table showing FRCM Table 2-7 categories illustrates how this would be done.
 859

Machine Controls Table

Maximum Dose (D) Expected in 1 Hour	Machine Controls
$1000 \leq D$ mrem	SRSO Approval Required with Control Measures Specified on a Case-by-Case Basis
$500 \leq D < 1000$ mrem	Credited Controls Always Required
$100 \leq D < 500$ mrem	4-5 Machine Controls
$5 \leq D < 100$ mrem	<div style="display: flex; justify-content: space-around;"> <div style="border: 1px solid black; border-radius: 10px; padding: 5px; background-color: #e0f2f1;">2-3 Machine Controls</div> <div style="border: 1px solid black; border-radius: 10px; padding: 5px; background-color: #e0f2f1;">4-5 Machine Controls</div> </div>
$1 \leq D < 5$ mrem	<div style="border: 1px solid black; border-radius: 10px; padding: 5px; background-color: #e0f2f1; display: inline-block;">2-3 Machine Controls</div>
$1 \leq D < 10$ mrem	Special Category Not Normally Used
$D < 1$ mrem	

860
 861
 862 **Analysis of Hazards and Risk**
 863
 864 To evaluate the hazards and risks from applying this proposed methodology for a given accelerator
 865 area, one must start with the assumption that there are no machine controls being used to look at the
 866 accident rate reduction. Next one needs to define the maximum acceptable risk. Under this proposal,
 867 machine controls are only allowed to protect against accident dose rates of less than 500 mrem in an
 868 hr. Any area with an accident dose rate greater than 500 mrem in an hour must always be protected
 869 against by the machine Radiation Safety System which is an established credited control.

870
 871 Consistent with the draft Implementation Guide for DOE O 420.2C, Safety of Accelerator Facilities,
 872 the panel used ANSI/ASSE Z590.3-2011, Prevention through Design Guidelines for Addressing
 873 Occupational Hazards and Risks in Design and Redesign Processes to qualitatively assess the hazards
 874 and risks from this proposal. The standard uses qualitative terms to assess the probability of an
 875 occurrence and the severity of the consequences from an event to assess the risk.

877 The severity of an incident or exposure is expressed in terms such as Catastrophic, Critical, Marginal,
878 Negligible, and Insignificant.

879
880 The following are typical definitions used for severity.

881
882 **Incident or Exposure Severity Descriptions**

883
884 **Catastrophic:** One or more fatalities, total system loss, chemical release with lasting
885 environmental or public health impact.

886
887 **Critical:** Disabling injury or illness, major property damage and business downtime,
888 chemical release with temporary environmental or public health impact.

889
890 **Marginal:** Medical treatment or restricted work, minor subsystem loss or damage, chemical
891 release triggering external reporting requirements.

892
893 **Negligible:** First aid or minor medical treatment only, non-serious equipment or facility
894 damage, chemical release requiring routine cleanup without reporting.

895
896 **Insignificant:** Inconsequential with respect to injuries or illnesses, system loss or downtime, or
897 environmental chemical release.

898
899 The probability of an incident or exposure is expressed in terms such as Frequent, Likely, Occasional,
900 Seldom, and Unlikely.

901 The following are typical definitions used for probability

902 **Incident or Exposure Probability Descriptions**

903
904 **Frequent:** Likely to occur repeatedly. Could occur annually.

905
906 **Likely:** Probably will occur several times. Could occur once in two years.

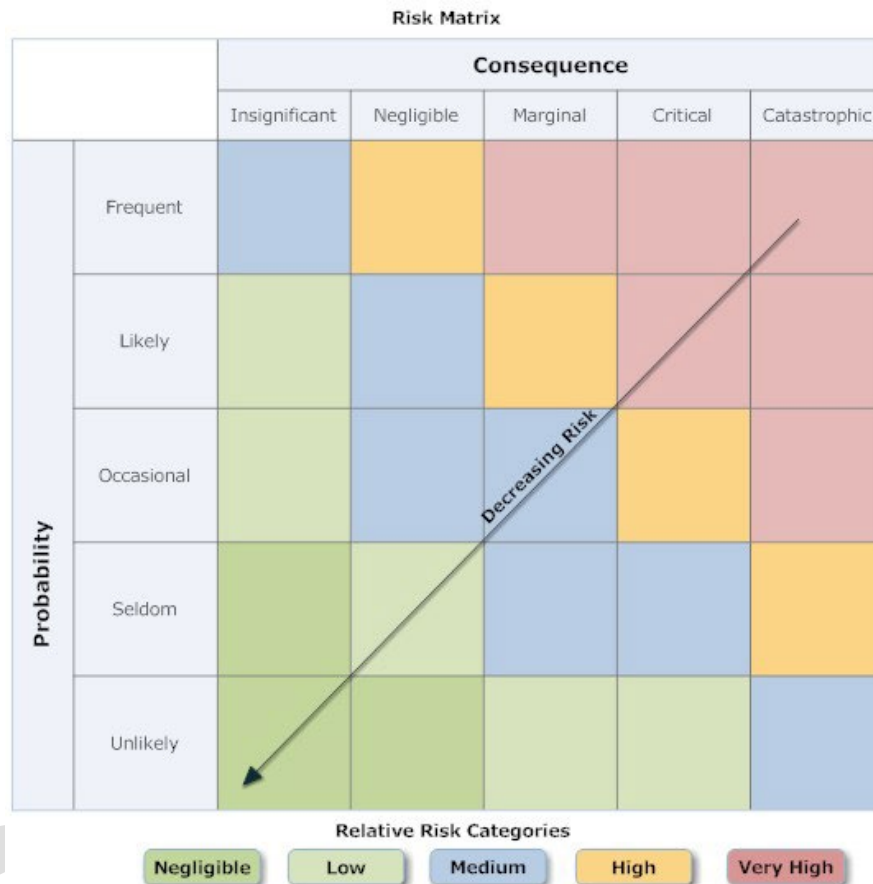
907
908 **Occasional:** Could occur intermittently. Could occur once in five years.

909
910 **Seldom:** Could occur, but hardly ever. Could occur once in ten years.

911
912 **Unlikely:** Improbable, may assume incident or exposure will not occur. Occurring not more
913 than once in twenty years.

914
915 The risk from an activity is the product of the consequence and probability, which can be viewed on
916 the following example risk matrix. The risk colors in the matrix are used to provide qualitative
917 indicators of the relative risk using a word descriptive grading and scoring system. They only have
918 value in showing the relative risk in the matrix in a qualitative way. For example, an activity that has
919 an *Insignificant* consequence and a probability that it is *Unlikely* to occur would be a *Negligible* risk

920 activity generally not requiring any controls to mitigate the activity. When an activity has a
 921 *Catastrophic* consequence and a probability that it will *Frequently* occur would be a *Very High* risk
 922 activity with controls established to prevent its occurrence.
 923



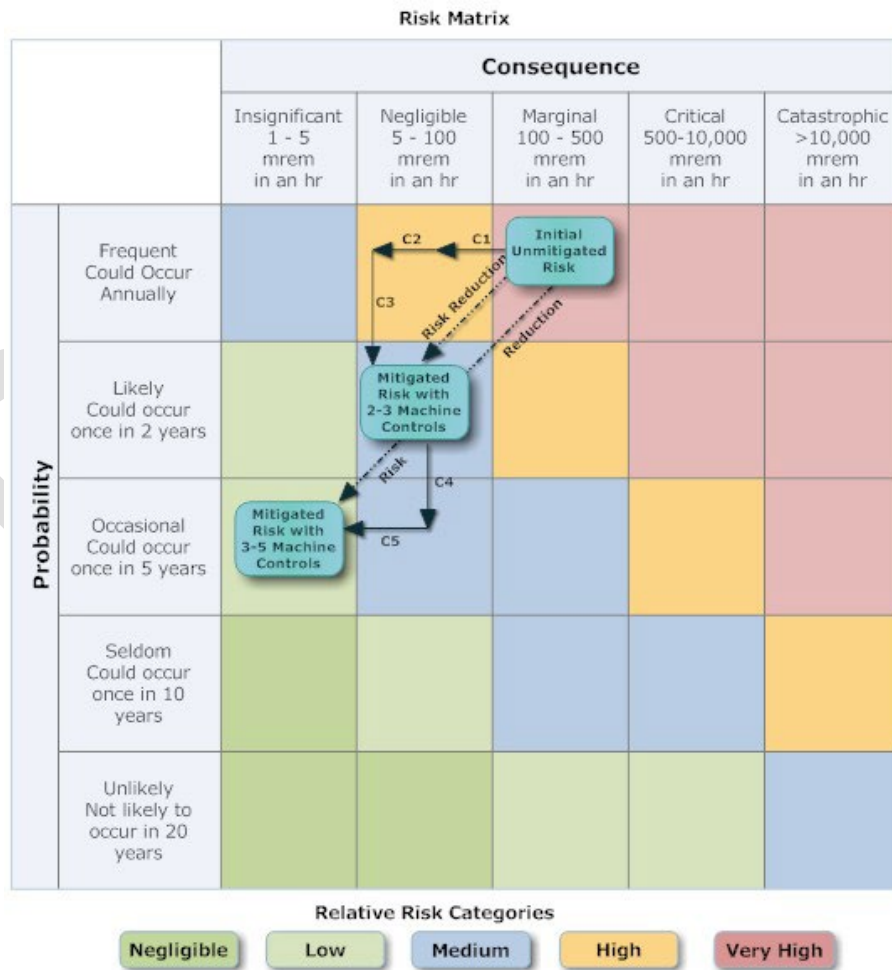
924
 925
 926 The consequence and probability descriptions along with the risk matrix provides a way to
 927 qualitatively analyze the risks and risk reductions from using machine controls to limit accidental
 928 beam loss events. Using the consequence criteria to assess the severity, the maximum possible hazard
 929 is up to a 500 mrem in an hr dose to an individual. The potential for health effects or environmental
 930 damage from this dose rate is very slight leading to a consequence description of *Negligible*. However,
 931 a dose greater than 100 mrem in an hour, should it actually occur, could require regulatory reporting,
 932 given the requirements of 10 CFR 835 and DOE O458.1. The regulatory reporting combined with the
 933 public perception from a reporting an accident beam loss event results in a consequence description
 934 of *Marginal*.

935
 936 Using the probability criteria to assess the likelihood of occurrence, we need to look at how often an
 937 accident event might occur. Although all operating accelerator and beamline areas have a multitude
 938 of machine controls, we need to start with the assumption that there are no machine controls in place

939 to limit possible events to view the risk reduction from their use. A conservative assumption would be
 940 that accident events occur *frequently*.

941
 942 The following risk matrix attempts to loosely map the FRCM Table 2-7 accidental beam loss dose
 943 rates and probability of occurrence rates to show the effects of using machine controls to limit
 944 accidental dose rate risks under this proposal. Beginning with an area that has an unmitigated accident
 945 dose rate between 100 – 500 mrem in an hr, applying different machine controls, shown as C1 & C2,
 946 could reduce the duration of events thus reducing the consequence from a beam loss event as depicted
 947 with the horizontal arrows. Examples of items that can reduce the duration of events are beam position
 948 monitors and beam loss monitors.

949
 950 Another control, shown as C3, might reduce the probability of an occurrence moving down on the
 951 matrix. Examples of items that reduce the probability of events are trained operators in the Main
 952 Control Room and Vacuum Valve Position monitors. By applying additional machine controls, C4 &
 953 C5, the probability and/or duration of an accidental beam loss event can be further reduced thus
 954 reducing the relative risk from an event as shown in the risk matrix.
 955



956